House Bill 1339

By: Representatives Casas of the 103rd, Lindsey of the 54th, and Dickson of the 6th

A BILL TO BE ENTITLED AN ACT

- 1 To amend Article 3 of Chapter 5 of Title 28 of the Official Code of Georgia Annotated,
- 2 relating to fiscal bills generally, so as to require the submission of a bill for a fiscal note
- 3 when such bill has a significant impact upon anticipated revenues or expenditures of a local
- 4 school system; to provide for cooperation by the Department of Education and the State
- 5 School Superintendent; to provide for distribution of the bill and fiscal notes to local school
- 6 superintendents; to provide for related matters; to repeal conflicting laws; and for other
- 7 purposes.

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

9 SECTION 1.

- 10 Article 3 of Chapter 5 of Title 28 of the Official Code of Georgia Annotated, relating to fiscal
- bills generally, is amended by revising Code Section 28-5-42, relating to introduction of bills
- 12 having significant impact upon anticipated revenues or expenditures and furnishing of fiscal
- 13 notes, as follows:
- 14 "28-5-42.

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- (a)(1) Any bill having a significant impact on the anticipated revenue or expenditure
- level of any state department, bureau, board, council, committee, commission, or other
- state agency or on any local school or local school system must be introduced no later
- than the twentieth day of any session. The sponsor of such legislation must request a
- fiscal note from the Office of Planning and Budget and the Department of Audits and
- Accounts by November 1 of the year preceding the annual convening of the General
- Assembly in which the bill is to be introduced, but subsequent to the preparation of such
- bill by the Office of Legislative Counsel. With respect to a member-elect of the General

Assembly, such person must request a fiscal note from the Office of Planning and Budget

- 24 and the Department of Audits and Accounts by December 1 of the year preceding the
- annual convening of the General Assembly in which the bill is to be introduced, but
- subsequent to the preparation of such bill by the Office of Legislative Counsel. The

director of the Office of Planning and Budget and the state auditor shall prepare and submit the fiscal note not later than the day of convening of the General Assembly.

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- (2) The failure to request a fiscal note by November 1 as provided in paragraph (1) of this subsection shall preclude consideration of the measure by the Senate or the House of Representatives unless the committee to which a bill is assigned in the chamber in which it is introduced:
- (A)(i) Determines that such bill will have a significant impact as described in paragraph (1) of this subsection;
- (ii) Waives the applicable November 1 or December 1 deadline of paragraph (1) of this subsection;
 - (iii) Requests a fiscal note from the director of the Office of Planning and Budget and the state auditor, except as otherwise provided in subsection (e) of this Code section; and
- (iv) Among fiscal notes so requested, the chairperson of such committee suggests a preferred order of completion to guide the director of the Office of Planning and Budget and the state auditor; or
- (B) Determines that such bill will not have a significant impact as described in paragraph (1) of this subsection.
- (3) Any such determination or waiver shall be by the affirmative vote of a majority of the members of the committee, on a specific motion for waiver, and shall allow consideration of the measure by both chambers so long as the bill has been introduced not later than the twentieth day of any session.
- (4) Any general bill having a significant impact on the anticipated revenue or expenditure level of counties and municipalities must be introduced no later than the twentieth day of any session.
- 52 (5) This article shall not apply to any local bill affecting a county or municipality which 53 must be advertised in accordance with the requirements of Code Section 28-1-14, relating 54 to the advertisement of local legislation.
- (b) In the event any bill having a significant impact as described in paragraph (1) of 55 56 subsection (a) of this Code section is introduced after the twentieth day of any session, it 57 shall not be considered or acted upon in any manner by either the Senate or the House of Representatives. The President of the Senate shall decide whether a bill which is introduced 58 in the Senate falls within this category; and the Speaker of the House of Representatives 59 shall decide whether a bill which is introduced in the House of Representatives falls within 60 61 this category. The President of the Senate shall have the same right of decision on House bills which reach the Senate; and the Speaker of the House of Representatives shall have 62 63 the same right of decision on Senate bills which reach the House of Representatives.

(c)(1) In the event a bill having a significant impact as described in paragraph (1) of subsection (a) of this Code section is introduced not later than the twentieth day of any session, the chairperson of the committee to which such bill is referred shall request the director of the Office of Planning and Budget and the state auditor to submit any such fiscal note as to the fiscal effect of any such bill and to file a copy of such fiscal note with the Senate Budget Office and the House Budget Office. The chairperson shall make such request after the bill is referred to the committee.

- 71 (2) The chairperson shall not be required to make such request with respect to any bill for which:
 - (A) A fiscal note has been requested by the sponsor of the bill pursuant to paragraph (1) of subsection (a) of this Code section and the chairperson has been duly notified in writing of such request by such sponsor; or
 - (B) The director of the Office of Planning and Budget and the state auditor have previously submitted a fiscal note pursuant to a request under paragraph (1) of subsection (a) of this Code section.
 - (d) In the event a determination is made under subparagraph (a)(2)(B) of this Code section that a bill will not have a significant impact, if the director of the Office of Planning and Budget or the state auditor has information or knowledge that any bill will have a significant impact as described in paragraph (1) of subsection (a) of this Code section, a fiscal note may be prepared according to the criteria outlined in subsection (g) of this Code section. Such a fiscal note may be prepared without a request by the bill's author or the committees to which it is assigned in either chamber. Any fiscal note prepared according to this subsection shall be distributed consistent with Code Section 28-5-44.
 - (e) During any regular session of the General Assembly, the director of the Office of Planning and Budget and the state auditor shall prepare and submit the fiscal note within five days after receipt of the request or within ten days if the director of the Office of Planning and Budget and the state auditor have made a formal request for extension of time.
- 92 (f) The principal administrative and fiscal officers of all departments, boards, councils, 93 committees, commissions, and other agencies of the state government and, when 94 applicable, of counties, municipalities, and other political subdivisions are authorized and 95 directed to cooperate fully with the director of the Office of Planning and Budget and the 96 state auditor in providing any information and assistance necessary in the preparation of 97 fiscal notes pursuant to this Code section.
 - (g) The fiscal note required by this Code section shall include a reliable estimate in dollars of the anticipated change in revenue or expenditures under the provisions of the bill. It shall also include a statement as to the immediate effect and, if determinable or reasonably

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foreseeable, the long-range effect of the measure. If, after careful investigation, it is determined that no dollar estimate is possible, the fiscal note shall contain a statement to that effect, setting forth the reasons why no dollar estimate can be given. In this event, the fiscal note shall contain an example based on a specific situation or reflecting the average group of persons possibly affected by the bill so as to provide an indication of the cost of such bill to the General Assembly. Assumptions used to develop these averages shall be noted in the fiscal note and the criteria included herein shall constitute a fiscal note. No comment or opinion regarding the merits of the measure for which the statement is prepared shall be included in the fiscal note; however, technical or mechanical defects may be noted. The state auditor and the director of the Office of Planning and Budget shall jointly prepare their fiscal note; and, if there is a difference of opinion between such officials, it shall be noted in the fiscal note. In the event the director of the Office of Planning and Budget and the state auditor concur that the fiscal note on any such bill cannot be prepared within the five-day limitation in effect during any regular session of the General Assembly, they shall so inform the chairperson in writing and shall be allowed to submit said note not later than ten days after the request for it is made. (h) As used in subsection (a) of this Code section with respect to any bill submitted for a fiscal note affecting any local school or local school system, 'significant impact on the anticipated revenue or expenditure level' shall include a significant impact on the operations or programs of a local school or local school system. The Department of Education and the State School Superintendent are authorized and directed to cooperate fully with the director of the Office of Planning and Budget and the state auditor in providing any information and assistance necessary in the preparation of fiscal notes relating to local schools or local school systems. A copy of any bill submitted for a fiscal note affecting any local school or local school system, when received by the Office of Planning and Budget, shall be promptly transmitted by such office to the State School Superintendent, who shall promptly transmit a copy of such bill to each local school superintendent. A copy of any fiscal note prepared affecting any local school or local school system shall be promptly transmitted by such office to the State School Superintendent, who shall promptly transmit a copy of such fiscal note to each local school superintendent. Unless a determination is made pursuant to subparagraph (a)(2)(B) of this Code section that such bill does not have a significant impact, the effective date of such bill shall not be earlier than July 1 of the year following the year of introduction of such bill."

SECTION 2.

All laws and parts of laws in conflict with this Act are repealed.